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PAGE 01 USBERL 00215 211129Z ACTION EUR-12

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CINCUSAREUR FOR POLAD

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TAGS: PFOR WB GE GW

SUBJECT: TARIFF FOR ALLIED MILITARY TRAINS TO BERLIN: HISTORY

REF: A. BONN 649, B. 76 USBER 2524, C. BONN 935 D. BONN 1211

1. SUMMARY:

WE ALSO HAVE DONE RESEARCH AND LEARNED A
CONSIDERABLE AMOUNT ABOUT THE INTER-GERMAN RAIL PRACTICES
WHICH AFFECT ALLIED MILITARY TRAINS, MOST OF WHICH WAS
REPORTED BY FRG BONN GROUP REP. HIS INFORMATION ON
PRESENT FINANCIAL ARRANGEMENT BETWEEN THE BUNDESBAHN
AND THE REICHSBAHN AND INDEPENDENT INFORMATION WE RECEIVED
THIS WEEK FROM USAREUR TRAIN EXPERT MAKE IT CLEAR THAT
GDR CONTINUES TO BEAR A PORTION OF THE OCCUPATION COSTS OF
ALLIED GARRISONS IN BERLIN. WE WILL PROVIDE OUR
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PAGE 02 USBERL 00215 211129Z

VIEWS ON SUBSTANTIVE PROBLEMS CAUSED BY REICHSBAHN INITIATIVE IN SEPTEL. EDN SUMMARY.

2. WE ARE GRATEFUL FOR EMBASSIES' INITIATIVE IN SEEKING A CLARIFICATION OF BUNSESBAHN PROCEDURES.

3. NONE OF THE ALLIED MISSIONS HERE HAVE BEEN ABLE TO LOCATE A COPY OF DTPT/MISC (46) 99 (REVISED) (THE FOUR POWER CONTROL COUNCIL DOCUMENT THAT FIXED MILITARY TRAIN TARIFFS AT THE WARTIME WEHRMACH RATES WHICH HAVE NOT BEEN RAISED IN 31 YEARS). OUR HISTORIAN BELIEVES THIS DOCUMENT WAS PROBABLY NOT KEPT IN BERLIN BECAUSE IN THE EARLY FIFTIES THE AK ENGAGED IN AN EXTENSIVE CONSOLIDATION OF CONTROL COUNCIL PAPERS, SUMMARIZING THEM IN DOCUMENTS KNOWN AS BK/AHC'S. IT IS IN ONE SUCH DOCUMENT (ANNEX 2, "NOTE ON RAIL TRAFFIC...," BK/AHC (53) 42) THATWE FOUND THE REFERENCE TO DTPT/MISC (46) 99.

4. ALTHOUGH WE STLL LACK THIS EARLY DOCUMENT, WE HAVE FOUND

THAT THE FOUR POWERS PROCEEDED FROM THE PRINCIPLE THAT THE EXPENSES OF THE OCCUPATION ACTIVITIES WHICH OCCURRED ONE THE TERRITORY OF ONE ZONE WOULD BE BORNE BY THE OCCUPATION BUDGET OF THAT ZONE. DURING THE YEARS IMMEDIATELY AFTER THE WAR WHEN THE CURRENCIES OF THE EASTERN AND WESTERN PARTS OF GERMANY WERE IDENTICAL, PROBLEM OF PAYMENT FOR ALLIED MILITARY AND INTERZONAL RAIL OPERATIONS DID NOT ARISE. MOREOVER, THRE WAS A UNIFIED WORKING-LEVEL FOUR-POWER ADMINISTRATION OF ALL RAIL OPERATIONS WHOSE ACTIVITIES WERE FACILITATED BY THE EXISTENCE OF A SINGLE CURRENCY, DURING THE BLOCKADE, OF COURSE, THERE WERE NO RAIL MOVEMENTS. OPERATIONAL ARRANGEMENTS FOR THEIR RESUMPTION WERE MADE AT HELMSTEDT IN MAY 1949. THERECONFIDENTIAL

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PAGE 03 USBERL 00215 211129Z

AFTER, THE COUNCIL OF FOREIGN MINISTERS IN PARIS AGREED THAT THE LEADING GERMAN ECONOMIC BODIES OF THE EASTERN AND WESTERN ZONES SHOULD "FACILITATE THE ESTABLISHMENT OF CLOSER ECONOMIC TIES BETWEEN THE ZONES AND MORE EFFECTIVE IMPLEMENTATION OF TRADE AND OTHER ECONOMIC AGREEMENTS." THE ACTUAL CREATION OF AN INTERZONAL TRADE AGREEMENT TOOK TWO YEAR, BUT DID NOT RESOLVE ALL MATTERS PERTAINING TO TARIFFS.

5. THE 20 SEPTEMBER 1951 INTERZONAL TRADE (IZT)
AGREEMENT -- OFTEN REFERRED TO AS THE "BERLIN AGREEMENT" -PROVIDED FOR SETTLEMENT BETWEEN THE TWO RAIL ADMINISTRATIONS OF COSTS INCURRED BY ALLIED RAIL FREIGHT
MOVEMENT, AND A SECOND INTER-GERMAN RAILROAD AGREEMENT
DIVIDED THE FREIGHT -- BUT NOT THE PASSENGER -REVENUES FROM INTERZONAL RAIL SHIPMENTS, THE BUNDESBAHN RECEIVING 60 PERCENT, THE REICHSBAHN 40 PERCENT.
THEREAFTER, ACCOUNTS BETWEEN THE BUNDESBAHN AND REICHSBAHN
WERE SETTLED THROUGH A SERVICES ACCOUNT ESTABLISHED

BY THE IZT AGREEMENT, THE RATE OF EXCHANGE BETWEEN THE TWO CURRENCIES BEING FIXED FOR THIS PURPOSE AT 1:1.

6. BY 1953 THE PRACTICE WAS WELL ESTABLISHED THAT
THE ALLIES PAID THE BUNDESBAHN ALL SUMS DUE FOR
ALLIED PASSENGER TRAINS IN BOTH DIRECTIONS BETWEEN
BERLIN AND HELMSTEDT; THE BUNDESBAHN RETAINED ALL
RECEIPTS FROM ALLIED PASSENGER TRAFFIC. AS SECURITY
AGAINST A POSSIBLE CLAIM FROM THE REICHSBAHN, THE
ALLIES CONTINUED TO PAY THESE SUMS TO THE BUNDESBAHN,
TO WHOM IT WAS INTENDED TO REFER ANY CLAIM ARISING
AS A RESULT. AS CONFIRMED BY FRG BONN GROUP REPRESENTATIVE
(REF C). THE BUNDESBAHN HAS CONTINUED TO RETAIN ALL PASSENGER
RECEIPTS FROM THE ALLIES AND HAS NEVER CONCLUDED AN ARRANGEMENT FOR
THE DISTRIBUTION OF INTERZONAL PASSENGER REVENUES.

7. WITH RESPECT TO BUNDESBAHN RETENTION OF RECEIPTS CONFIDENTIAL.

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PAGE 04 USBERL 00215 211129Z

FROM ALLIED PASSENGER TRAFFIC, TWO QUADRIPARTITELY AGREED POLICIES HAVE, AT VARIOUS TIMES, BEEN ADDUCED IN EXPLANATION: (1) IN 1953 THE ALLIED KOMMANDATURA CITED CORC/P (46), CORC/P (47) 33 DECISION 365, AND CORC/M (48) 3 CONCLUSION 18 TO THE EFFECT THAT, "...THE EXPENSES OF ONE OCCUPATION FORCE IN ANTOEHR ZONE SHOULD BE FINANCED BY THE OCCUPATION BUDGET OF THE ZONE IN WHICH THE EXPENDITURE WAS INCURRED..."; (2) IN 1960 THE KOMMANDATURA ATTRIBUTED THE BUNDES-BAHN'S RETENTION OF ALLIED PAYMENTS FOR RAIL PASSENGER SERVICE TO A DECISION OF THE QUADRIPARTITE TRANS-PORTATION DIRECTORATE, DPTP/P (46) 283 APPROVED BY DTPT/MISC (46) 355, WHICH HELD THAT "...THE REVENUES FROM PASSENGER INTERZONAL TRAFFIC REMAIN WHOLLY IN THOSE ZONES WHERE THE REVENUE WAS COLLECTED." PAYMENT FOR ALLIED PASSENGER TRAINS WAS MADE TO THE BUNDESBAHN IN THE FRG.

8. COMMENT: AS FRG HAS CONFIRMED THAT BUNDESBAHN CONTINUES TO RETAIN PASSENGER REVENUES, IT IS CLEAR THAT THE COSTS OF ALLIED PASSENGER TRAIN TRAVEL CONTINUE TO BE BORNE BY THE GDR.

9. WE ARE ADDRESSING SUBSTANTIVE POINTS REF C IN SEPTEL.

10. USCOB CONCURS. DAVIS

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